

OPEN LOCAL GOVERNMENT

RANKING OF TRANSPARENCY IN 100 LARGEST SLOVAK TOWNS
AND THE EXAMPLES OF ANTI-CORRUPTION MEASURES IN
SLOVAK MUNICIPALITIES

TRANSPARENCY RANKINGS



- TIS is the largest and most influential anticorruption NGO in Slovakia. TIS is a part of the global Transparency International movement, working in over 100 countries around the world.
- Mission of TIS is to **reduce corruption by increasing transparency and reducing red tape**. The anti-corruption strategy of TIS is based on a close dialogue with partners from the private sector, civil society and the public sector.
- One of the strongest tools for these aims are **transparency rankings** which allow us to **compare transparency level** in public bodies and **push for introduction and implementation of anti-corruption measures** and to increase transparency in the public sector.

OPEN LOCAL GOVERNMENT



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Ranking of transparency in largest 100 slovak cities



SK | EN

Cities 2010

Regions 2011

Cities 2012

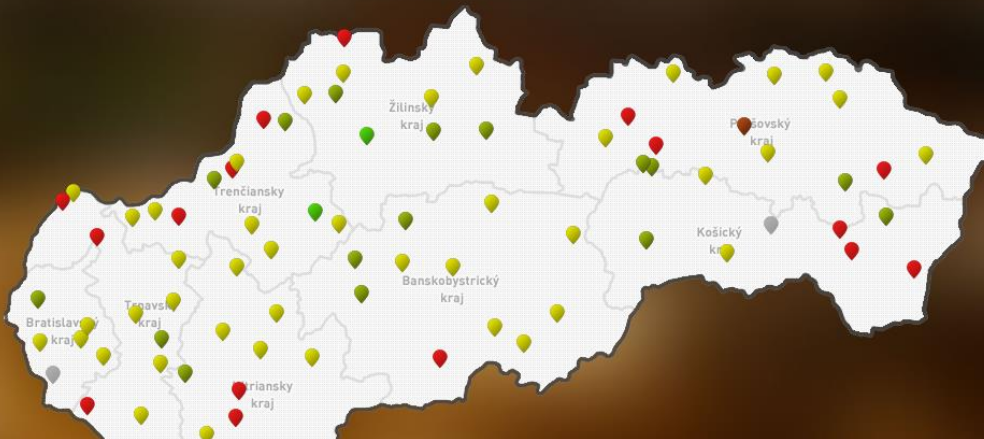
Regions 2013

Cities 2014 ▾

Regions 2015

Slovak local governments administer more than € 3.5 billion each year. 50 per cent of Slovaks live in 100 largest municipalities. To see how open and transparent these municipalities are towards their tax payers, Transparency International Slovakia (TIS) conducted the Open Local Government 2012 study. During November and December 2012 TIS evaluated information available on local websites, replies provided by municipalities through Freedom of Information requests, as well as anti-corruption measures already in force and created the ranking of the most and least open municipalities in Slovakia.

Did you know that 41 municipalities have video or at least audio records from municipality parliamentary sessions? That's three times more than four years ago.



- We elaborated **three rankings of 100 largest Slovak municipalities** (2010, 2012, 2014);
- three **rankings of Slovak regions** (2011, 2013, 2015),
- two **rankings of state-owned companies** (2012, 2015)
- one **ranking of hospitals** (2013)

TOTAL RANKING



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SK | EN

Cities 2010	Regions 2011	Cities 2012	Regions 2013			Cities 2014 ▾	Regions 2015							
sort by rank ▾		I	II	III	IV	V	VI	VII	VIII	IX	X	XI	Total	Grade
1.	Martin	100 %	55 %	92 %	21 %	100 %	50 %	26 %	68 %	71 %	100 %	56 %	72 %	A-
2.	Prievidza	88 %	59 %	96 %	32 %	56 %	79 %	63 %	94 %	70 %	100 %	50 %	71 %	A-
3.	Rožňava	83 %	81 %	79 %	47 %	81 %	36 %	47 %	89 %	49 %	67 %	50 %	70 %	B+
4.	Bratislava	74 %	83 %	50 %	37 %	85 %	79 %	66 %	44 %	77 %	100 %	75 %	69 %	B+
5.	Banská Bystrica	100 %	90 %	63 %	68 %	48 %	79 %	43 %	0 %	46 %	100 %	31 %	69 %	B+
6.	Bratislava - Petržalka	85 %	79 %	69 %	37 %	56 %	89 %	35 %	37 %	92 %	67 %	50 %	67 %	B+
7.	Vranov nad Topľou	94 %	62 %	52 %	47 %	56 %	64 %	68 %	72 %	64 %	67 %	50 %	66 %	B+
8.	Šaľa	83 %	86 %	96 %	21 %	56 %	29 %	43 %	44 %	63 %	67 %	88 %	66 %	B+
9.	Smižany	87 %	86 %	30 %	0 %	85 %	39 %	41 %	44 %	70 %	67 %	50 %	62 %	B
10.	Michalovce	90 %	45 %	75 %	16 %	71 %	64 %	38 %	100 %	29 %	67 %	38 %	61 %	B

CATEGORIES OF QUESTIONS



Martin



Placement: 1
Total: 72 %
Grade: A-

City finances 2006-2011 (Slovak only)?

Územný plán mesta UzemnePlanysk

Compare City vs. Slovakia



Region: Žilinský kraj

Address: Mestský úrad Martin, nám. S. H. Vajanského 1, 036 49 Martin

Mayor: Andrej Hrnčiar (NEKA)

Chief of staff's e-mail address: katarina.katinova@martin.sk, prednosta@martin.sk

Chief auditor's email address: dusan.lassak@martin.sk

Population: 58166

E-mail: mesto@martin.sk, info@martin.sk

Chief of staff: JUDr. Katarína Katinová

Chief auditor: Dušan Laššák

Web: <http://www.martin.sk/>

Category of questions	Answer	Comment	Rating
1. Access to Information Policy Answers of the city in individual categories will be displayed by clicking [+].			100 %
2. Public Participation Policy Answers of the city in individual categories will be displayed by clicking [+].			55 %
3. Public Procurement Policy Answers of the city in individual categories will be hidden by clicking [-].			92 %
Express in percentages the financial volume of e-auctions in the whole public procurement from January 2013 till July 2014.	less than 25 %	5	
Are the notices about public procurement available on the official website?	yes	https://martin.ebit.sk/index.php?zobraz=drazby&d=1&idmenu=301	
Are the results of public procurement schemes available on the official website?	yes	aj súhrnné správy http://www.martin.sk/verejne-obstaravanie/ds-1384/p1=18694	
Is the archive of public procurement notices from (at least) past 2 years available on the official website?	yes	https://martin.ebit.sk/index.php?zobraz=drazby&d=3&idmenu=3	
Is the archive of the results of public procurement schemes from (at least) past 2 years available on the official website?	yes	https://martin.ebit.sk/index.php?idmenu=3&d=3&zobraz=drazby&p=1&odkel=0	
What is the average number of competitors in all e-procurements (all published in the bulletin) between January 2013 and July 2014?	5 and more	7.1	
What is the amount of the accepted objections and controlled errors in public procurement from September 2012 to July 2014?	none		
4. Public Property Sales and Lease Policy Answers of the city in individual categories will be displayed by clicking [+].			21 %

- The least transparent area remained the public property sales and lease.
- Just 13 out of 100 cities publish the results of the public property sales contests and only 2 publish complete minutes from these contests on their websites.

WHAT WE EVALUATED



Evaluated categories

- Access to information
- Budgeting
- Human Resources
- Housing and Social Services
- Etc..

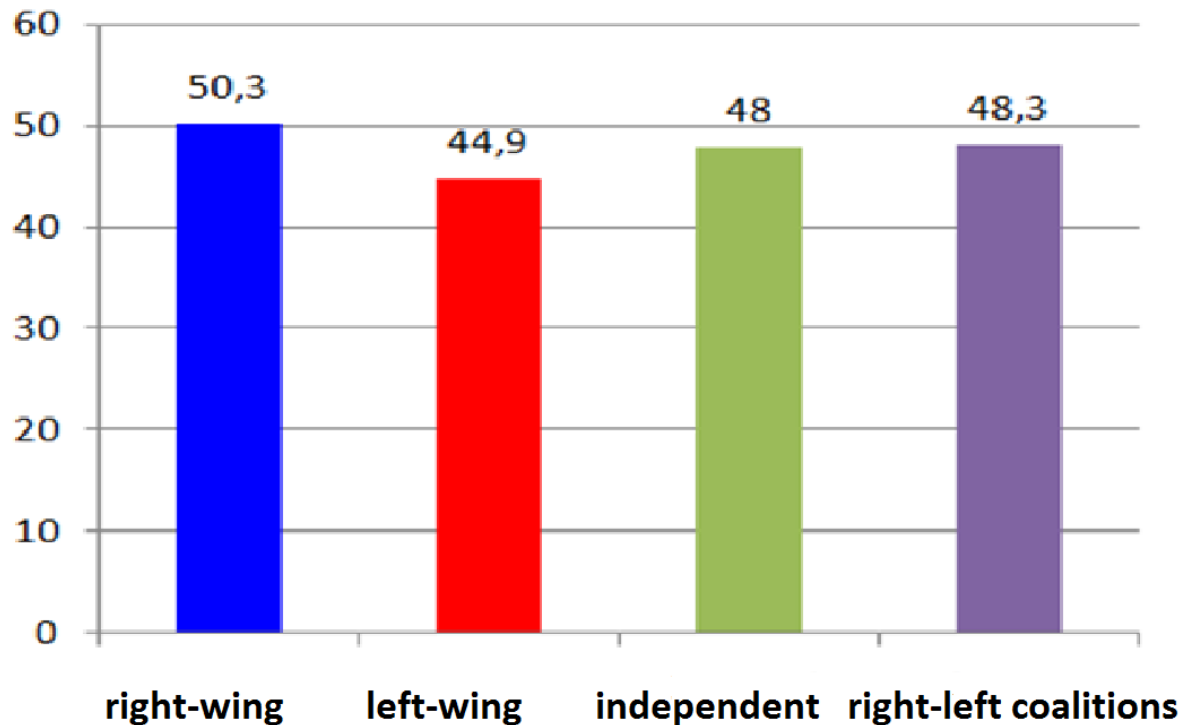
Sources

- municipal website
- Freedom of Information Act - questionnaire
- FOIA - through third person
- Data from Public Procurement Office website and tender.sme.sk

DATA COMPARISON



- The average ranking: **47%**
- It is almost the same level as in 2012, but **+7%** in comparison with 2010



- The towns with the mayors supported by the **rightist parties** in the last elections achieved in average **6 more percent** compared to the candidates supported by the left.

DATA COMPARISON



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SK | EN

Cities 2010

Regions 2011

Cities 2012

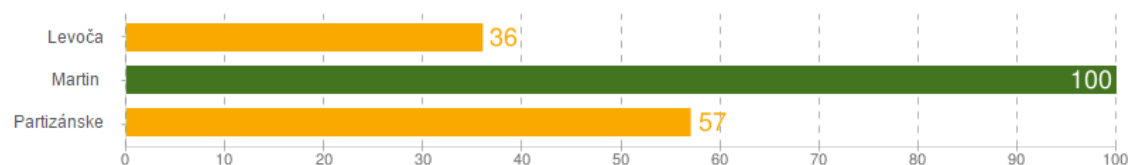
Regions 2013

Cities 2014 ▾

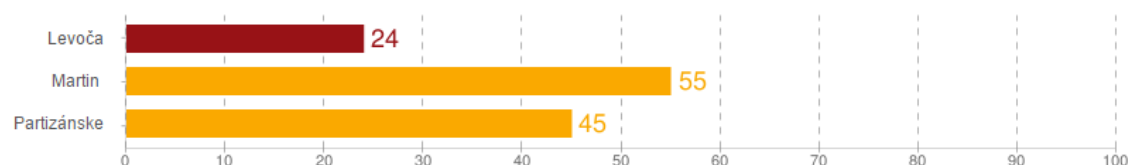
Regions 2015

Policy Areas Comparison

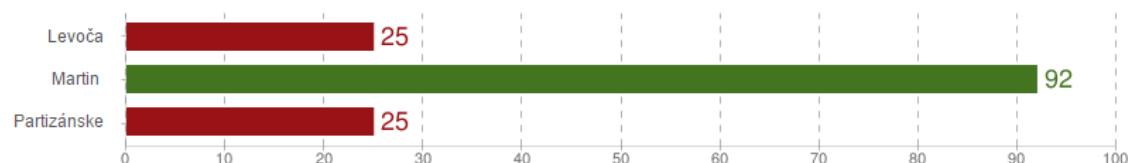
1. Access to Information Policy ⓘ



2. Public Participation Policy ⓘ



3. Public Procurement Policy ⓘ



FINDINGS AND RECOMMENDATIONS



OPEN LOCAL GOVERNMENT

Ranking of transparency in largest 100 slovak cities



TRANSPARENCY
INTERNATIONAL
SLOVENSKO



Cities 2010

Regions 2011

Cities 2012

Regions 2013

Cities 2014 ▾

Transparency Recommends

Budgeting

- Publish budget proposal including brief commentary justifying the entries.
 - Follow the same procedure for budget amendments as for adoption of budget itself (publish online, allow for public discussion).
 - Publish online current budget; permanently publish past budgets (at least 3 latests budgets).
 - Publish permanently and online Register of planned investments for current year, and past three years.
 - Publish municipal Annual Financial Statement including information on loans. Phrase it in generally accessible, non-technical language.
 - Publish online and permanently information on salaries and bonuses of elected representatives.
 - Contracts, invoices, and orders should be published in a way that allows for easy search options and use of data for further analysis.
-
- Hold **competitive selection process** for clerks.
 - For elected officials, impose a **ban on nominating** immediate relatives and business partners into municipal businesses.

- Did you know that 41% municipalities have **video records from municipality parliamentary sessions**? That's three times more than four years ago.
- Did you know that 22% municipalities have the **Code of Ethics for elected representatives**, while in 2010 it was just 6?

BEST PRACTICES



BEST PRACTICES



Bratislava – Nové Mesto

- In 2010, Nové Mesto reached **only 20 %** in the area of public participation.
 - The district didn't have the first-contact center;
 - It wasn't possible for the public to react to any point at the sessions of the Local Parliament without prior approval of the councilors;
 - there was a deep lack of information about decisions of the Local Parliament on the website.
- Since then the situation has changed significantly and in 2014 Nové Mesto reached **100%** in this area.

OPEN FOR PUBLIC



Bratislava
NOVÉ MESTO

O nás | Kontakty | Samospráva | Miestny úrad | Organizácie | Ako vybaviť | Hľadaný výraz

Občan	Podnikateľ	Vofný čas	Online služby	Úradná tabuľa
zobraziť všetky položky	zobraziť všetky položky	zobraziť všetky položky	zobraziť všetky položky	zobraziť všetky položky

» Bratislava - Nové Mesto » Samospráva » Miestne zastupiteľstvo » Videozáznamy z rokovania zastupiteľstva

Videozáznamy z rokovania zastupiteľstva

Mestská časť Bratislava Nové Mesto podstúpila na prelome rokov 2012 a 2013 audit transparentnosti, z ktorého záverov vznikol dokument [80 krokov pre transparentnú Bratislavu - Nové Mesto](#). Jednou z úloh bolo zverejniť na stránke mestskej časti všetky dostupné videozáznamy z rokovania miestneho zastupiteľstva, ktoré boli dovtedy prístupné zo stránky TV Bratislava. Cieľom bolo zabezpečiť záujemcom jednoduchší a transparentnejší prístup k informáciám z miestneho zastupiteľstva. Jednotlivé záznamy sú členené podľa rokov, kedy sa dané zastupiteľstvo konalo.

Archív videozáznamov

[Záznamy z roku 2013](#)
[Záznamy z roku 2012](#)
[Záznamy z roku 2014](#)
[Záznamy z roku 2015](#)

Mgr. Rudolf Kusý
Starosta mestskej časti Bratislava - Nové Mesto

- O starostovi
- Odkaz pre starostu

Nájdete nás aj na Facebooku

Nájdete nás aj na Youtube

- All minutes from the sessions of the Local Parliament and its bodies, as well as the **archive** of these minutes are available [on the website](#).
- The [video records](#) of parliamentary sessions from past four years can be also found on the website.

THE MESSAGE FOR THE MAYOR



- The municipality is involved in the project [The Message for the Mayor](#) which is run by NGO.

- The message for the Mayor is the website that receives messages from **citizens who report problems in their neighborhood and send them to municipalities** that have the power to deal with them.


ODKAZ PRE
STAROSTU

Bratislava Úvod Nahlasené podnety Mapa Štatistiky Podporte nás Prihlásenie Nahlašte podnet +

Filter Nové Mesto Všetky kategórie Zodpovednosť Zoradiť podľa Zistiť moju polohu


V riešení	454	Vyriešené	1059	Neriešené	442	Rozhodnité	34
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Nové Mesto, V riešení




Pešia zóna na Zimnom námestí
Nové Mesto - Trnavská cesta
11. júna 2016
Zodpovednosť: Určuje sa

Zaslané samospráve



Nefunkčný kanál
Nové Mesto - Tupého
10. júna 2016
Zodpovednosť: Určuje sa

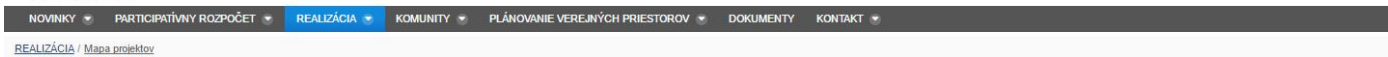
Zaslané samospráve



Opustené dve autá
Nové Mesto - Sadová
10. júna 2016
Zodpovednosť: Určuje sa

Zaslané samospráve

PARTICIPATORY BUDGETING

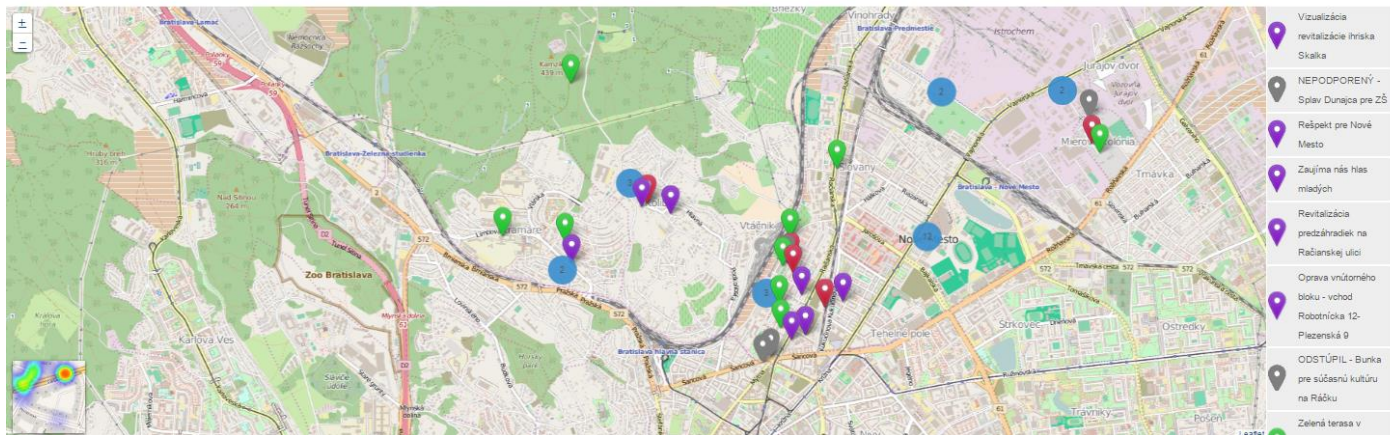


Zaujímá vás aké návrhy realizovali občania ako vy vo vašom okolí?

Pozrite sa kde všade sa realizovalo už 40 projektov participatívneho rozpočtu.

Legenda:

- projekt realizovaný v roku 2014
- projekt realizovaný v roku 2015
- projekt realizovaný v roku 2010
- nerealizovaný alebo nepodporovaný projekt



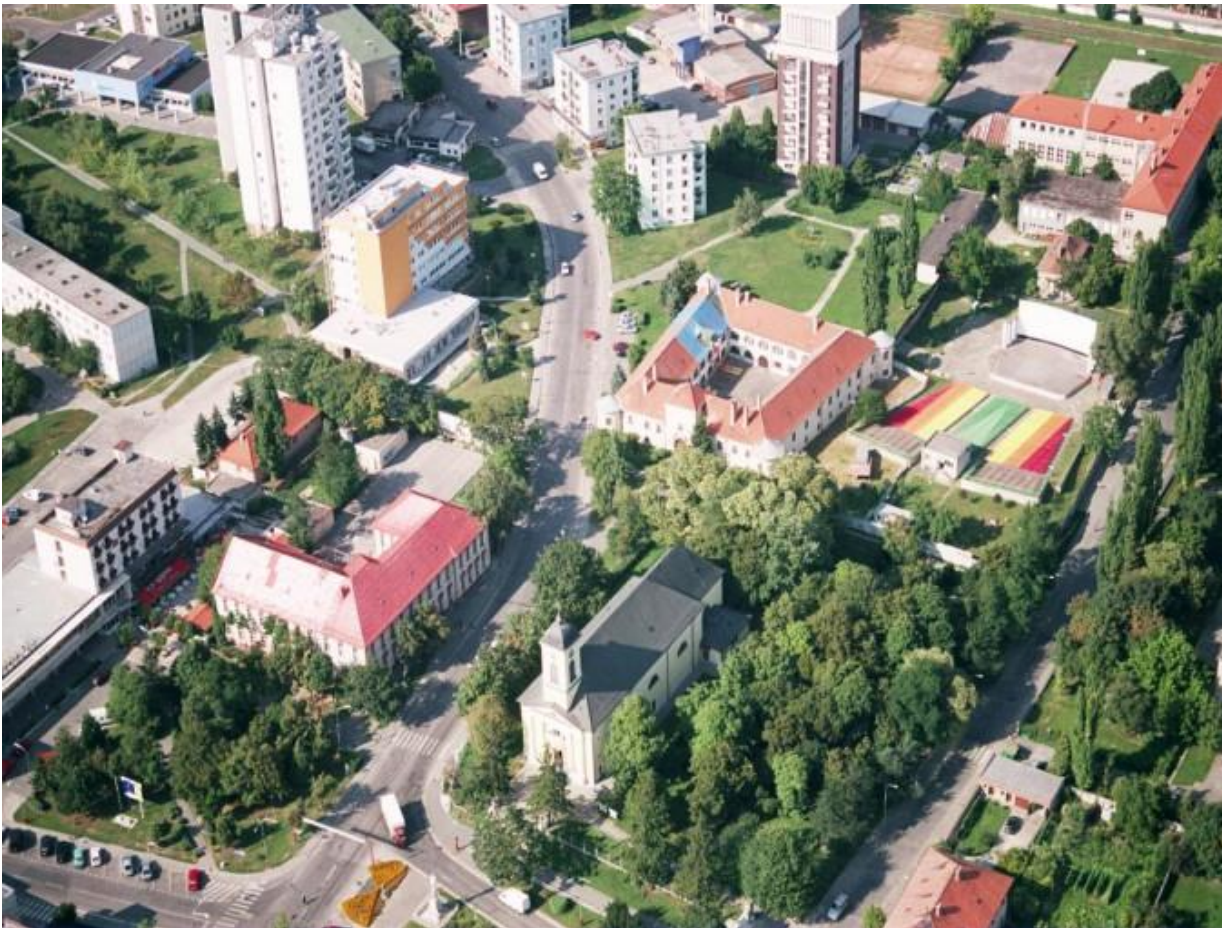
- The District of Bratislava - Nové Mesto as one of the first municipalities in Slovakia started the project relating to participatory budgeting in 2013.

- The goal of the project is **to involve inhabitants in improving the life in the district** and deciding on how the money from the municipal budget should be distributed.

BEST PRACTICES



ŠAĽA



- One of the most progressive Slovak towns in the sphere of transparency is [Šaľa](#) (25 thousand inhabitants).
- Šaľa was putting **electronic auctions** into practice.
- The investments to the software, license and support reached level 26-thousand euros during the first year.
- **The savings** in Šaľa were estimated **at 30% of original prices or 2.3 million euros in first three years.**

ELECTRONIC CONTRACTING SYSTEM



XEKS ELEKTRONICKÝ KONTRAKTAČNÝ SYSTÉM

Prihlásenie - Registrácia -

Moje EKS Knižnica - Obchody a ponuky - Registre - 16.06.2016 13:09

Otázky a odpovede - Zákon Technická podpora Skolenia

Prehľad obchodov

Vyhľadávanie

Názov zákazky
Zadajte názov zákazky

Miesto plnenia
Zadajte miesto plnenia

Predmet plnenia
Zadajte predmet plnenia

Identifikátor
Zadajte identifikátor zákazky

Prehľad

Identifikátor	Názov	Stav	Predmet plnenia	Lehota na predkladanie ponúk	Lehota plnenia	Dátum vyhlásenia
Z201615246	Chladnička	vyhlásená	39711130-9 - Chladničky	21.06.2016 13:00	28.06.2016 13:30 - 04.07.2016 14:00	16.06.2016 12:53
Z201615244	Náhradné diely na autobusy Karosa B952.1718	vyhlásená	34913000-0 - Rôzne náhradné diely	22.06.2016 08:50	01.07.2016 11:00	16.06.2016 12:40
Z201615242	Dodávka elektrického a ručného náradia	vyhlásená	44512000-2 - Rôzne ručné nástroje	22.06.2016 09:00	01.07.2016 09:00 - 01.08.2016 15:00	16.06.2016 12:50
Z201615241	Náhradné diely na autobusy Solaris U15	vyhlásená	34913000-0 - Rôzne náhradné diely	22.06.2016 08:25	01.07.2016 11:00	16.06.2016 12:23
Z201615240	Automatická práčka	vyhlásená	42716120-5 - Práčky	24.06.2016 12:30	15.07.2016 12:21 - 29.07.2016 12:22	16.06.2016 12:29

- The good practice from Šaľa and other Slovak towns was **an inspiration for the national government** of Prime Minister Iveta Radicova which approved the **obligatory e-auctions in the whole public sector in 2011.**
- The obligation was replaced in 2013 by [Slovak Electronic contracting system](#) (which included e-auctions). The Slovak municipalities **are obligated to use the system** for widely available goods, services and works.

ELECTRONIC CONTRACTING SYSTEM



XEKS ELEKTRONICKÝ
KONTRAKTAČNÝ SYSTÉM

Prihlásenie ▾
Registrácia ▾

Moje EKS Knižnica ▾ Obchody a ponuky ▾ Registre ▾

16.06.2016 13:15

Otázky a odpovede ▾ Zákon Technická podpora Školenia

Prehľad úspor

Vyhľadávanie

Dátum od Dátum do Druh zákazky

Predmet plnenia ☐ Hľadať len medzi hlavnými CPV

Zhrnutie

Počet	Vstupná cena ?	Zmluvná cena ?	Úspora ?	Úspora % ?
41167	459 399 623,71	377 211 893,03	82 187 730,68	17,89 %

Prehľad ?

Identifikátor ▾	Dátum vzniku zmluvy	Počet ponúk ?	Počet súťažiacich ?	Maximálna výška zdrojov ?	Vstupná cena ?	Zmluvná cena ?	Úspora ?	Úspora % ?
Z201614878	16.06.2016 12:49	33	7	172	172,00	127,95	44,05	25,6105 %
Z201614861	16.06.2016 12:35	10	6	960	960,00	763,20	196,80	20,5000 %
Z201614846	16.06.2016 11:03	22	7	19986	19 986,00	12 372,79	7 613,21	38,0927 %
Z201614841	16.06.2016 11:03	18	8	172299.96	172 000,00	104 897,00	67 103,00	39,0134 %
Z201614836	16.06.2016 11:07	2	2		4 400,01	4 399,99	0,02	0,0005 %
Z201614830	16.06.2016 10:17	3	2	9000	400,00	399,00	1,00	0,2500 %

- Since October 2014 to July 2016 there have been organized more than **41 thousand e-auctions** of goods, services and works.

- The savings reach more than **82 million euros** and almost **18 %** in comparison with opening prices.

BEST PRACTICES



ŠAL'A

- Another important innovation which was tested in [Sala](#) was connected with the public oversight at a budgeting area. Back in 2005, several local activists and politicians started to **publish the list of municipal contracts on their own website**.
- The group was frustrated with the Mayor's opaque dealings and decided to **regularly use the information law to ask for contracts** which they would immediately **upload to their own website**. A year later, they gained enough popularity to take majority in a town council, and the Mayor's position. In 2007, Sala's Town Hall started **publishing contracts and receipts online** as the first municipality in Slovakia.

ELECTRONIC CONTRACTING SYSTEM



Centrálny register zmlúv

Centrálny register zmlúv (CRZ) je zoznamom zmlúv uzatvorených ministerstvami, ústrednými orgánmi štátnej správy, verejnoprávnymi inštitúciami a podriadenými organizáciami týchto inštitúcií, od 1.1.2011. Podľa [zákona 546/2010](#) nadobúda takáto zmluva účinnosť deň po zverejnení v CRZ. Zmluvy uzatvorené do 31.12.2010 nájdete v [starom zozname zmlúv](#).


Všetky sumy v tabuľkách sú uvádzané v eurách.

Zverejnené	Názov zmluvy / č. zmluvy	Cena	Dodávateľ	Objednávateľ
16. Jún 2016	Zmluva o pripojení 4300044547	395 000,00 €	Stredoslovenská energetika - Distribúcia, a. s.	Železnice Slovenskej republiky
16. Jún 2016	Zmluva o pripojení 4300044548	395 000,00 €	Stredoslovenská energetika - Distribúcia, a. s.	Železnice Slovenskej republiky
15. Jún 2016	ZMLUVA O POSKYTNUTÍ NENÁVRATNÉHO FINANČNÉHO PRÍSPĚVKU Č. 043PO050016 043PO050016	1 189 833,28 €	Obec Marhaň	Pôdohospodárska platobná agentúra
15. Jún 2016	Zmluva o poskytnutí upratovacích služieb CPBA-ON-2016/002768-001 CPBA_ZM_CPBA-ON-2016-002768-001_2016	211 567,00 €	EDYMAX SE	MV SR
15. Jún 2016	Poskytnutie dotácie na obstaranie nájomných bytov 0023-PRB-2016	271 900,00 €	Obec Dolné Vestenice	Ministerstvo dopravy, výstavby a regionálneho rozvoja SR

- In 2010 the national center-right government passed an amendment of The Freedom of Information Act which focused on **publishing its contracts, receipts and orders automatically online**, without asking for them.
- Moreover, **no government contract would come into effect unless it was published online**. The law says such a contract is not even valid after three months since it was signed if it was not published.

ELECTRONIC CONTRACTING SYSTEM





DOMOVCHCEM VEDIETCHCEM VYBAVIŤCHCEM SA ZABAVIŤCHCEM SPOZNAŤ

ZMLUVY


V tejto časti portálu www.sala.sk nájdete zverejnené zmluvy. Zmluvy je možné triediť a prehľadávať podľa kritérií dátum, číslo zmluvy, výška zmluvnej sumy, alebo ich triediť podľa abecedy, roku zverejnenia. Je možné aj vyhľadávanie v názvoch zmlúv či v názvoch zmluvných strán.

všetky

nad 1000...

Hľadaný výraz

Číslo	Dátum	Platnosť	Predmet	Zmluvná strana	Suma
1212	1212	1212	1212	1212	1212
367/2016	09.06.2016	-	Zmluva o dielo	CESTY NITRA, a.s.	83929.96 €
365/2016	09.06.2016	-	Zmluva o dielo	TERS systém spol. s r.o.	53132.4 €
360/2016	01.06.2016	-	Zmluva o dielo - Výmena vonkajších vyplní otvorov na budove ZŠ J. Hollého	MIPE-Plast, s.r.o.	156390.49 €
359/2016	01.06.2016	02.06.2021	Zmluva o zabezpečení opráv a údržby plastových okien a dverí	MIPE-Plast, s.r.o.	15000 €
357/2016	01.06.2016	29.07.2016	Zmluva o poskytnutí služieb - údržba verejných priestranstiev	INEX - Hausgarden, s.r.o.	28800 €
277/2016	01.06.2016	-	Dodatok č. 2 k Zmluve o poskytnutí dotácie na podporu rozvoja športu na rok 2015	Úrad vlády Slovenskej republiky	40000 €
251/2016	01.06.2016	-	Zmluva o dielo	Holásek & Kmeťo, s.r.o.	16378 €



ZDIELAŤ

PODNET PRE PRIMATORA / JUN 13, 2016

1215

Porušenie zmluvy - kosenie

Dom kultúry

Centrum voľného času

Domov dôchodcov

OSS Šafa

Plaváreň Duslo Šafa

Mestská polícia

Knižnica

MeT Šafa

Veča

CHCEM SA NAJESŤ

CHCEM SA UBYTOVAŤ

PRACOVNÉ PRÍLEŽITOSTI

POHOTOVOŠŤ LEKÁRNI

- We estimate that 2700 Slovak municipalities published **over million contracts in total on their own websites** within the 4-year period.

- The journalists and citizens at large discovered a lot of **inefficient and sometimes outright corrupt payments** only thanks to information being published online.

IS TRANSPARENCY SO IMPORTANT?



- Public oversight can **save the money** (Šaľa, The case of seafood for the Government Office)
 - **Benchmarking** (different prices of fuel in public transport companies)
-
- Public interest in **oversight increases with possibilities** (8% Slovak citizens have checked the contracts of public bodies online)
 - Transparency becomes an **important topic** before every election
 - Pro-transparent mayors are **successful** (Mayor of Martin won a UN Public service award and became a member of parliament)

MUNICIPALITIES AS AN INSPIRATION



„ I think it is important to remind us that we are drawing inspiration from municipalities, which showed us that having contracts, orders and receipts published online does not cause any problems, on the contrary, it raises the trustworthiness of town leadership and also ensures effectiveness and accountability when dealing with municipality resources.”

**Lucia Žitňanská,
the Minister of Justice**

THANK YOU FOR YOUR ATTENTION



2016